

## Message Text

CONFIDENTIAL

PAGE 01 MAPUTO 00954 280032Z  
ACTION IO-14

INFO OCT-01 AF-10 ISO-00 ARA-10 EA-10 EUR-12 NEA-10  
EB-08 AID-05 SS-15 SP-02 NSC-05 CIAE-00 DODE-00  
INR-10 NSAE-00 PA-01 ICA-11 TRSE-00 AGRE-00 HA-05  
L-03 /132 W

-----110612 282140Z /61

R 271355Z JUL 78  
FM AMEMBASSY MAPUTO  
TO SECSTATE WASHDC 7233  
INFO AMEMBASSY DAR ES SALAAM  
AMEMBASSY GABORONE  
AMEMBASSY LUSAKA  
AMEMBASSY PRETORIA  
AMEMBASSY ROME  
USMISSION USUN NEW YORK

C O N F I D E N T I A L MAPUTO 0954

ROME FOR FODAG

E.O. 11652: GDS  
TAGS: PORG, SHUM, MZ  
SUBJECT: MONITORING OF UN ASSISTANCE PROGRAMS

REF: STATE 172794

1. SUMMARY. AMBASSADOR AND DCM MET 26 JULY WITH UNDP RESREP ERIC ZETTERBERG TO HIGHLIGHT US CONCERNS OUTLINED REFTTEL ABOUT UN PROGRAMS. ZETTERBERG AND UN STAFF HAVE ALWAYS KEPT EMBASSY WELL INFORMED ABOUT UN ASSISTANCE AND NEITHER THE EMBASSY NOR UN HAS EVIDENCE THAT PROGRAMS ARE IMPLEMENTED IN WAYS OTHER THAN THOSE AGREED TO IN PROJECT DOCUMENTS. HOWEVER, GIVEN THE ABSENCE OF A UN MONITORING CAPABILITY IN THE REMOTE PATRIOTIC FRONT/ZANU REFUGEE CAMPS, THE WFP CANNOT BE CERTAIN THAT FOOD NOW BEING SENT FOR REFUGEES IN THESE CAMPS(AS OPPOSED TO THE FOUR CAMPS UNDER GPRM CONTROL AND UNHCR SUPERVISION) WILL NOT BE DIVERTED FOR  
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PAGE 02 MAPUTO 00954 280032Z

NON-HUMANITARIAN USE. END SUMMARY.

2. GPRM OFFICIALS ARE GENERALLY COOPERATIVE IN DEALINGS WITH UN. HOWEVER, ZETTERBERG NOTED THAT UNDERSTAFFED GPRM BUREAU-  
CRACY IS OFTEN SLOW IN SUPPLYING DATA NEEDED FOR UN'S PERIODIC REPORTS. HE EMPHASIZED THAT THIS IS NEITHER DELIBERATE NOR  
CONFINED TO RELATIONS WITH UN. EMBOFFS NOTED THAT WE HAVE SIMILAR

PROBLEMS OBTAINING DATA FOR REPORTS ON USE OF FUNDS GENERATED FROM SALE PL480 TITLE II COMMODITIES. SITUATION REFLECTS REALITY OF A VERY YOUNG, INEXPERIENCED AND THIN GOVERNMENT BUREAUCRACY ATTEMPTING TO COPE WITH MORE DEMANDS FOR ITS TIME AND SERVICES THAN IT IS CAPABLE OF HANDLING.

3. ZETTERBERG NOTED SPECIAL CHARACTER OF WFP PROGRAMS, WHICH COVER A WIDE RANGE OF SITUATIONS FROM SCHOOL FEEDING TO EMERGENCY RELIEF. WFP SUPPLIES COMMODITIES TO PATRIOTIC FRONT (ZANU) TRANSIENT REFUGEE CAMPS IN MOZAMBIQUE IN ACCORDANCE WITH UNGA RESOLUTION 204, AS WELL AS TO THE FOUR ZIMBABWE REFUGEE CAMPS IN MOZAMBIQUE UNDER GPRM CONTROL AND UNHCR SUPERVISION. PF/ZANU CAMPS ARE NOT UNDER GPRM CONTROL OR UNHCR SUPERVISION, AND EMBASSY HAS RECOMMENDED THAT USG NOT SUPPLY COMMODITIES TO WFP FOR USE IN THESE CAMPS AS WE BELIEVE IT WOULD BE POSSIBLE TO DIVERT SUPPLIES FROM HUMANITARIAN TO MILITARY USES. WE HAVE RECOMMENDED THAT USG PROVIDE WFP WITH COMMODITIES FOR THE FOUR ESTABLISHED REFUGEE CAMPS UNDER GPRM/UNHCR CONTROL AND SUPERVISION. EMBOFFS VISITED GPRM ADMINISTERED REFUGEE CAMPS IN SEPTEMBER 1977 AND MARCH 1978. UNHCR OFFICIALS ARE NOW MAKING MORE FREQUENT TRIPS TO THESE FOUR CAMPS AND REPORT THAT ASSISTANCE IS BEING ADMINISTERED ACCORDING TO ESTABLISHED GUIDELINES UNHCR RECOGNIZES THAT MONITORING OF PROGRAMS COULD BE IMPROVED AND PLANS TO OPEN A UNHCR BRANCH OFFICE IN BEIRA (LESS THAN 100 MILES FROM MOST CAMPS) IN THE NEAR FUTURE. ZETTERBERG ALSO MENTIONED THAT GPRM IS CURRENTLY CONDUCTING A CENSUS OF ALL ZIMBABWEANS IN MOZAMBIQUE AS POSSIBLE PRELUDE

CONFIDENTIAL

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PAGE 03 MAPUTO 00954 280032Z

TO BRINGING PF/ZANU REFUGEE CAMPS UNDER GPRM CONTROL.

4. A RECURRENT PROBLEM WITH WFP'S EMERGENCY PROGRAMS WHICH RESPOND TO SUCH NATURAL DISASTERS AS FLOODS IS FACT FOOD IS OFTEN SHIPPED MONTHS AFTER THE EVENT. IN MEANTIME, GOVERNMENT HAS TAKEN FOOD FROM STORES EXISTING ELSEWHERE TO MEET EMERGENCY FEEDING REQUIREMENTS. WHEN EMERGENCY WFP SUPPLIES FINALLY ARRIVE, SOME MAY BE DIVERTED FROM INTENDED RECIPIENTS IN ORDER REPLACE DEPLETED STOCKS. THUS, WHILE ULTIMATE RECIPIENTS OF SOME WFP COMMODITIES MAY BE DIFFERENT FROM PROGRAM DESCRIPTION, THE SPIRIT OF THE PROGRAM IS IN TACT. ZETTERBERG DISCUSSED NEED TO MAKE WFP PROJECTS FLEXIBLE ENOUGH TO DEAL WITH SUCH A SITUATION DURING HIS RECENT TRIP TO ROME AND HE PLANS TO RAISE IT AGAIN DURING UPCOMING VISIT.

5. EMBASSY WILL CONTINUE TO WORK CLOSELY WITH UN TO MONITOR UN ASSISTANCE PROGRAMS AND TO ENSURE THAT PROPER PROCEDURES ARE OBSERVED AND MAINTAINED.

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FOREIGN ASSISTANCE PROGRAMS  
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**Copy:** SINGLE  
**Draft Date:** 27 jul 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Document Unique ID:** 00  
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**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**Status:** NATIVE  
**Subject:** MONITORING OF UN ASSISTANCE PROGRAMS  
**TAGS:** PORG, SHUM, MZ, UN  
**To:** STATE  
**Type:** TE  
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